

## PATHWAYS OUT OF EXTREME POVERTY: <br> TACKLING PSYCHOSOCIAL AND CAPITAL CONSTRAINTS WITH MULTI-FACETED SOCIAL PROTECTION PROGRAMS IN THE SAHEL

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## Motivation (1)

Strong interest from governments to scale up multi-faceted programs through social protection systems

We set-up a 4-country RCT of government-led multi-faceted interventions delivered to (women) beneficiaries of national cash transfer programs in the Sahel

We assess the overall effectiveness of government-led economic inclusion programs

- Effectiveness may differ from efficacy of NGO-led programs
- We study a low-cost, highly scalable model
- We analyze effectiveness across settings in the Sahel:
- Rural (Niger and Mauritania): most of the graduation literature to date
- High insecurity (Burkina): complements studies from Afghanistan, Yemen, South Sudan, Cote d'Ivoire
- Urban (Senegal): more limited evidence base


## Motivation (2)

Important questions remain on the nature of the big push needed to address the root causes of poverty

- What combination of constraints drive poverty persistence?
- What is the scope of multi-faceted interventions necessary to address these multiple market failures/constraints?
- How to select cost-effective components in multi-faceted interventions?

We study the relative importance of alleviating capital and psychosocial constraints as part of a multi-faceted intervention

- Value-added of cash grants
- Complements research on traditional "economic" interventions such cash grants, cash transfers or micro-credit
- Value of adding psychosocial components to a "more traditional" graduation intervention
- Links to literature on psychosocial interventions
- Our psychosocial interventions not only aim to build women beneficiaries' skills, but also to strengthen support from their household and community:
- Life skills training for beneficiaries
- Light-touch community programming - community film screening and discussion targeting social norms and collective


## The economic inclusion intervention

Recipients are women cash transfer beneficiaries


Group formation and coaching

Facilitation of community savings and loan groups (VSLA)

Micro-entrepreneurship training

Access to markets

## Intervention settings

Beneficiaries
(households)

| Burkina Faso | 17,900 |
| :--- | ---: |
| Mauritania | 2,000 |
| Niger | 16,700 |
| Senegal | 14,800 |
| TOTAL | 51,400 |



Target areas chosen by governments. Differences in settings:

- Urban areas in Senegal; rural areas in other three countries
- High insecurity provinces in the North of Burkina Faso (border with Mali)

Target national cash transfer program beneficiary households. Within households:

- Select cash transfer recipient: 95\% women
- Additional filters in Senegal (if CT recipient <45 years old; select his/her daughter) and Mauritania (select only CT recipients < 49 years old). In Burkina, cash grant only to youngest adult beneficiary within hh.


## Implementation Lessons

Systematic effort to synthesize lessons from implementers, M\&E, process evaluations,... Overall good quality delivery through government system

- Despite differences in delivery modalities
- More reliance on community volunteer coaches in Burkina \& Niger; program/NGO technical staff in Senegal \& Mauritania

High attendance rates
(often >90\%)

- But: lower in urban settings in Senegal
- Lower frequency of individual coaching visits (by design, stronger emphasis on group coaching given intended scale)



## RCT design (similar across countries)



All beneficiaries receive regular Cash Transfers (CT)

Study samples

|  | Niger | Sillage | Senegal | Mauritania |
| :---: | :---: | :---: | :---: | :---: |
| Unit of randomization | (rural) | Neighborhood | Social promotion space | (urban) |

Household member aged 18-45

Cash beneficiary if aged 18-49

Cash beneficiary; multiple beneficiaries possible per household

Dosso, Maradi, Tahoua, Tillaberi and Zinder

Dakar, Thiès and Kaolack

Selibaby and Barkewol

North Region (high insecurity)


## Beneficiary baseline profiles

|  | Niger (rural/remote) | Senegal (urban) | Mauritania (rural/remote) | Burkina Faso (conflict) |
| :---: | :---: | :---: | :---: | :---: |
| Beneficiary (average) |  |  |  |  |
| age | 38 | 32 | 36 | 40 |
| years of education | 0.4 | 4.7 | 0.9 | 0.4 |
| literacy | 7\% | 60\% | 27\% | 11\% |
| has non-ag business | 37\% | 37\% | 16\% | 32\% |
| Household (average) consumption per adult |  |  |  |  |
| equivalent, USD PPP | \$2.23 | \$3.94 | \$3.52 | \$1.88 |
| cultivates land | 97\% | 6\% | 52\% | 99\% |
| count of non-ag businesses | 1.1 | 2.0 | 0.3 | 0.7 |
| minutes to market | 72 | 18 | 64 | 40 |

## Timeline



Baseline before economic inclusion intervention started.
Follow-up surveys 18 months after cash grants.
Niger: implementation and surveys before Covid. Other countries: some activities or surveys during Covid.

## Estimation

Main Specification: $\quad Y_{i}=\beta^{p} T^{p s y c h o s o c i a l ~}+\beta^{c} T^{\text {capital }}+\beta^{f} T^{f u l l}+Q Y_{i, 0}+\gamma_{s}+\varepsilon_{i}$

- $\quad V_{S}$ : randomization strata fixed effects
- $Y_{0}$ : control for baseline outcomes
- Standard errors clustered at the unit of randomization (village, neighborhood or social promotion space)

For today, we focus on a few key (pre-specified) economic outcomes and provide estimate separately for each site.

- Estimates 18 months after the end of the program
- Preliminary estimates for Mauritania and Burkina
- We first present estimates for $\beta_{f}$, then estimates for $\beta^{p}, \beta^{c}, \beta^{f}$

Additional hypothesis to analyze pathways:

- $\mathrm{H} 1: \beta^{f}-\beta^{p}=0$. Test added value of cash grant (gross marginal effect)
- $\mathrm{H} 2: \beta^{f}-\beta^{c}=0$. Test added value of psychosocial interventions (community sensitization + life skills training) (gross marginal effect)
n $\mathrm{H} 3: \beta^{c}-\beta^{p}=0$. Test equality of Capital and Psychosocial arms (equality of gross marginal effects of cash grants and psychosocial components)


## Impacts of full treatment arm

## Daily consumption per adult equivalent (PPP)



- Significant effect of full package on consumption 18 months after cash grants in rural Niger and Mauritania - Substantial magnitude: \$0.25 in Niger, \$0.42 in Mauritania
- Positive point estimate ( $\$ 0.17,6 \%$ ) but marginally not statistically significant in urban Senegal
- No statistically significant effect in conflict-affected Burkina setting


## Number of household businesses



- Consumption results line up with impacts on off-farm businesses.
- Increase in the number of businesses 18 months after cash grants, ranging from +0.13 in urban Senegal, +0.20 and +0.35 in rural Mauritania and Niger.
- No statistically significant effect in Burkina Faso.


## Yearly beneficiary business revenues (PPP)



- Consumption results also line up with impacts on beneficiaries' off-farm business revenues
- Large effects on off-farm beneficiary business revenues in rural Niger (+\$268) and Mauritania (+\$198).
- Positive effects also in urban Senegal ( + \$302)
- No statistically significant effect in Burkina Faso.


## Savings group participation

Takes part in tontine/AVEC/ACEC


- Large effect on savings group participation in all settings
- Large share of beneficiaries remain in active in saving groups 18 months after the end of the program
- Remarkably: $90 \%$ in Burkina
- $48 \%$ in Mauritania, $71 \%$ in Senegal, $86 \%$ in Niger


## Contributions to savings groups (PPP)



- Beneficiaries also keep saving into savings groups, with large effects across all settings
- Substantial savings flows over last 3 months: Niger (+\$20), Mauritania (+\$27) Senegal (+\$56)
- Largest absolute effect on savings in Burkina Faso (+\$62). Higher precautionary motives in conflict settings?


## Mental health

## Mental health index



- Large effect in rural Niger.
- (more in Thomas' presentation in next session)
- Positive point estimate in rural Mauritania and Burkina, but large standard error.
- No effect in Senegal. Overall, very few impacts on psychosocial dimensions in urban Senegal.

Pathways?
Impacts by treatment arm

## Consumption per adult equivalent, per arm



- Contribution of psychosocial components:
- Psychosocial arm alone has positive impacts in Niger and Senegal
- Positive marginal effect of psychosocial components in Mauritania and Niger (Full > Capital)
- Contribution of capital:
- Capital arm alone has positive impacts in Niger
- Positive marginal effect of cash grants in Mauritania (Full > Psvchosocial)

Number of Household Businesses, per arm


- Contribution of psychosocial components:
- Psychosocial arm alone has an impact in Niger
- Positive marginal effect of psychosocial components in Niger and Mauritania
- Contribution of capital:
- Capital arm alone increases the number of businesses in Niger and Mauritania.
- Positive marginal effect of cash grant in Niger and Senegal (Full > psychosocial)


## Yearly beneficiary business revenues, per arm



- Contribution of Psychosocial
- Psychosocial arm alone increases business revenues in Niger.
- Contribution of Capital
- Capital arm alone increases business revenues in Niger, Senegal, and Burkina.
- Positive marginal effect of cash grants in Niger and Senegal


## Contribution to savings groups, by arm



- Robust effects on savings across arms
- Even capital or psychosocial arms alone increase savings. Potential role of core components, but not only.
- Marginal effect of cash grant in Niger, Senegal and Mauritania
- Marginal effect of psychosocial component in Burkina Faso.


## Mental health, per arm

Mental health index


- Psychosocial arm has positive impact in Niger and Burkina, borderline in Mauritania (noisier).
- Significant effects in Niger for all packages (and positive marginal effect of psychosocial components).
- No effect in urban Senegal.


## Cost-effectiveness

## Low costs due to integration in national systems

## Standardized costing

 exercise across the 4 sites- All expenditures component by component
- Admin costs, supervision costs,...


## Key results

- Efficiency gains obtained by leveraging safety net systems.
- Economies of scale: larger programs have lower percapita costs.
- Mostly driven by more intensive use of community volunteers rather than technical program staff (e.g. Niger, Burkina).
- Cash grant key cost driver: 42-69\% of total.

Program cost per household, by component


## Cost-effectiveness

## (based on observed consumption impacts alone)




- Packages with psychosocial components (full \& psychosocial) cost-effective 18 months after the intervention (remarkably)
- Capital package cost-effective with weak assumption ( $50 \%$ yearly dissipation of impacts)
- Solely based on consumption impacts - impacts on some assets/economic activities largest in the full package (particularly in Senegal)
- Estimates not yet computed for Mauritania and Burkina
- Mauritania: calculations will focus on full package.
- Burkina: no statistically significant effect of Full package on consumption in Burkina, hence not cost-effective with this metric


## Discussion

## Conclusion (preliminary)

Substantial economic impacts of low-cost multi-faceted economic inclusion interventions delivered through government social protection systems in urban Senegal, rural Niger and Mauritania.

- Full package increases measures of consumption, business revenues and savings

We find contributions of both cash grants and psychosocial components

- Points to importance of "multifaceted" scope of the intervention
- In particular, role of integrating psychosocial components in 'traditional' graduation interventions

There are differences in pathways and across sites/settings, however

- Psychosocial components have substantial value-added in rural Niger and Mauritania.
- More nuanced economic results in Burkina Faso (highest insecurity, savings > investments)

The economic inclusion interventions have high rates of returns in Niger and Senegal

- Impacts already larger than costs for packages with psychosocial components (Full and Psychosocial) after 18 months, based on consumption only


## Open questions

For Sahel study:

- This is our first look at results from the 4 sites. Results from Burkina and Mauritania are preliminary.
- Pooled analysis to report aggregate results and heterogeneity analysis
- Assess the pathways/optimal package by type of households to inform ongoing scale-up (planned to reach > 400,000 households).
- Explore role of differences in beneficiary profiles (using common support across sites), beyond contrast across settings (urban/rural ; insecurity levels, pre-post covid).
- Resilience to shock


## Broader consideration:

- Learning from effectiveness at scale and scale-up (a gradual process with many parameters).
- Optimal bundling and tailoring across settings and population groups.
- Dynamics and cost-effectiveness over time.
- Rapid testing, short-term measurement, and role of implementation quality
$\rightarrow$ Some of the key priorities for 6-9 country Impact Evaluation Collaborative se-up with Partnership for Economic inclusion (PEl in collaboration with DIME, IPA, technical partners,...)


## A highly collaborative endeavor - thank you!

Implementation


Technical partners
Cesam

Research partners


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