Conditional cash transfers to alleviate poverty also reduced deforestation in Indonesia

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Two Great Challenges of the 21st Century



Managing Environmental Change

Satellite Images of Rondonia in Western Brazil, taken in 1975 (left) and 2009 (right). Source NASA Images of Change, accessed through: wx.com



Alleviating Poverty

Locals work to catch crabs from the mining operations site in Timika, Papua Province, Indonesia on Feb. 2, 2017 Source Ulet Hansatt-Getty Images, accessed through: time.com

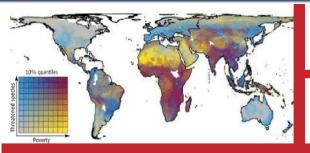
Two Great Challenges of the 21st Century

- Raise the cost of behaviors that lead to environmental damage
 - · Raise the cost of using energy
 - Raise the cost of using water
 - Raise the cost of developing land and housing
 - Raise the cost of consuming food
- Solution to alleviate poverty
 - Lowering the costs of consumption and raise incomes for the poor

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- Solution to alleviate poverty
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- Q: Are we protecting the environment on the backs of the poor?

High overlap between poverty and biodiversity: Fisher and Christopher (2007)



Map of poverty and potential biodiversity loss (Sachs et al., 2009)

Map of tropical rainforest countries

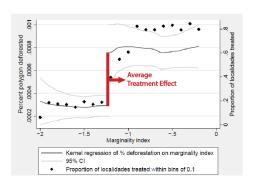




Correlation does not imply causation

- Effect of protecting environment on poverty?
 - Forest conservation programs can achieve their goals without exacerbating poverty: Alix-Garcia et al. (2015), Andam et al. (2010), Braber et al. (2018), Ferraro and Hanauer (2010), Jayachandran et al. (2017), Naidoo et al. (2019), Oldekop et al. (2019).
- Effect of alleviating poverty on the environment?
 - Mixed results from some attempts to identify a relation between development and biodiversity (Dasgupta et al., 2002).
 - Sachs et al. (2009): We need to do more to estimate effects of anti-poverty programs on the environment.

Mexico's CCT: Oportunidades



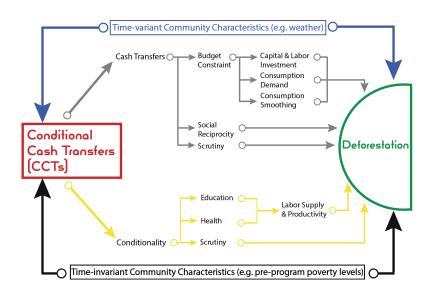
- The Mexican CCT program increases deforestation in villages that are at the eligibility cutoff (Alix-Garcia et al., 2013)
- Regression Discontinuity Design: compares villages barely eligible to those barely not eligible
- Only capable of measuring causal effect of CCT for villages near the eligibility cutoff ("least poor")

Indonesia's CCT: Program Keluarga Harapan (PKH)

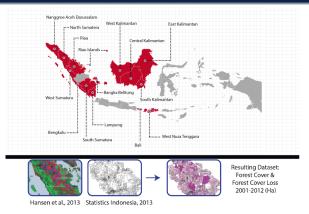


- A household conditional cash transfer program: transfer cash to mothers in poor households on a quarterly basis
- Piloted in 2007 and rolled out over time
- The cash transfers are approximately 15% to 20% of the estimated consumption of poor households in Indonesia (World Bank, 2017)

How could PKH affect Village-level Deforestation?

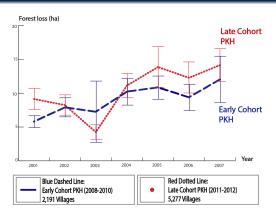


Study Area



- 15 Provinces (red), representing 53% of Indonesia's forest cover in 2000 and accounting for over 80% of the forest cover loss between 2000 and 2012.
- PKH Villages 2008-2012: BAPPENAS

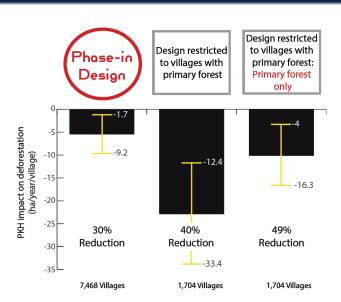
Phase-in as a Natural Experiment



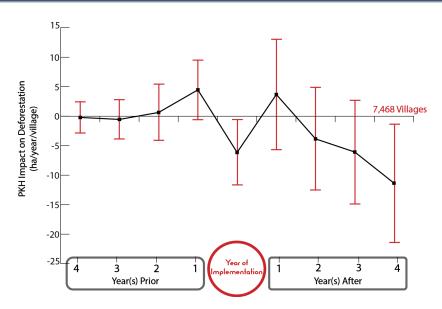
- Conditional on time-invariant (slowly-changing) village characteristics and weather, roll-out is "as if" randomly assigned
- Trend of untreated villages in a year serve as counterfactual trend for treated villages



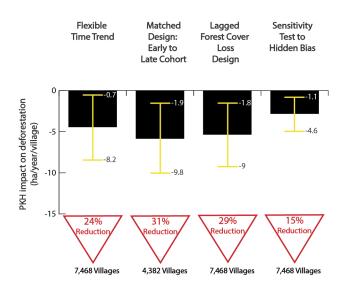
Results



Robustness



Assessing Rival Explanations



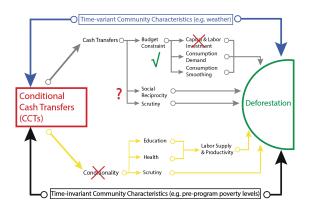
Benefit-Cost Analysis

Scenario	How many years does PKH delay deforestation?	How many years after trees are cut is carbon released?	Benefit-Cost Ratio for Carbon Storage
1	Permanently		10.29
2	50 years	Immediately	4.27
3	9 years	Immediately	0.95
4	6 years	Immediately	0.64

- Cost per MT of CO2 emissions avoided via the PKH is between \$3.01 and \$4.02 (2010 USD), depending on the proportion of stored, above-ground CO2 that is assumed emitted after deforestation (100% vs. 75%)
- Social Cost of Carbon is 31 USD.



Mechanism



- Evidence consistent with cash substituting for deforestation as a form of insurance against delayed rains
- Evidence consistent with substitution of deforestation-derived products with market-derived products

Conclusion

Does reducing poverty have unavoidable environmental costs? In Indonesia, under certain conditions, the answer is "No"

- Although the PKH program was not designed as an environmental program, its estimated effect on deforestation was nearly one-tenth of a standard deviation.
- For comparison, PES studies reported a median effect size of 0.12 SD Ferraro (2017).

Learning & Future Research

- Learnings for policymakes and program implementers
 - Our understanding of the effects of the CCT programmes on the environment & their mechanisms is incomplete
 - There needs to be a concerted effort from the policymakers to incude the evaluation of poverty aleviation's environmental footprint in their rollout design
- Research question that remain to be investigated
 - Multi-country evaluation of CCT programs impact on deforestation

Thank You

P.J. Ferraro, R. Simorangkir, Conditional cash transfers to alleviate poverty also reduced deforestation in Indonesia. *Sci.Adv.* **6**, eaaz1298 (2020).

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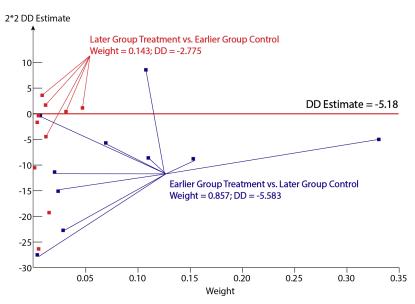
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Two Decades of Conditional Cash Transfers



DD Decomposition



Benefit Formula

Value =
$$SCC * (\frac{1}{(1+r)^s})(1 - \frac{1}{(1+r)^D})$$
 (1)

- SCC is US EPA Social Cost of Carbon
- r is effective discount rate 1.08%
- s is storage or duration from deforestation to carbon emissions
- D is delay length in years